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OFFICE WEST MAGINIA SECRETARY OF STATE

WEST VIRGINIA LEGISLATURE SEVENTY-EIGHTH LEGISLATURE

REGULAR SESSION, 2007

ENROLLED

Senate Bill No. 438

(By Senators Foster, McCabe, Edgell, Plymale, Hall and McKenzie)

[Passed March 10, 2007; in effect ninety days from passage.]

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AN ACT to amend and reenact §12-6-2, §12-6-4, §12-6-9c, §12-6-12 and §12-6-14 of the Code of West Virginia, 1931, as amended; and to amend said code by adding thereto a new section, designated §12-6-18, all relating to investment of moneys by the West Virginia Investment Management Board; modifying the type and amount of bonds or insurance coverage that may be obtained and maintained by the Investment Management Board; authorizing the establishment and maintenance of a self-insurance account in connection with the procurement and maintenance of insurance coverage by the Investment Management Board; modifying provisions relating to authority of the board to

make certain investments in investment companies or investment trusts registered under the Investment Company Act of 1940; modifying restrictions and limitations on permissible investments by the West Virginia Investment Management Board; authorizing investment in real estate investment funds and alternative investment funds and establishing conditions and limitations on the same; providing an exemption from disclosure under the Freedom of Information Act with respect to information concerning which disclosure is prohibited, restricted or limited by standard confidentiality agreements, policies or procedures of firms, companies or organizations through which the West Virginia Investment Management Board invests, to the extent of the prohibitions, restrictions or limitations; requiring certain additional information be part of the Investment Management Board's annual report; providing authority for the Legislature to commission or direct audits, reviews and studies as it considers necessary; and specifying that the provisions of the article are to be liberally construed to effect the public purposes of the article.

Be it enacted by the Legislature of West Virginia:

That §12-6-2, §12-6-4, §12-6-5, §12-6-9c, §12-6-12 and §12-6-14 of the Code of West Virginia, 1931, as amended, be amended and reenacted; and that said code be amended by adding thereto a new section, designated §12-6-18, all to read as follows:

CHAPTER 12. PUBLIC MONEYS AND SECURITIES.

ARTICLE 6. WEST VIRGINIA INVESTMENT MANAGEMENT BOARD.

§12-6-2. Definitions.

As used in this article, unless a different meaning
 clearly appears from the context:

3 (1) "Beneficiaries" means those individuals entitled to
4 benefits from the participant plans;

5 (2) "Board" means the governing body for the West 6 Virginia Investment Management Board and any 7 reference elsewhere in this code to board of investments 8 or West Virginia Trust Fund means the board as defined 9 in this subdivision;

(3) "401(a) plan" means a plan which is described in
section 401(a) of the Internal Revenue Code of 1986, as
amended, and with respect to which the board has been
designated to hold assets of the plan in trust pursuant to
the provisions of section nine-a of this article;

(4) "Local government funds" means the moneys of a
political subdivision, including policemen's pension and
relief funds, firemen's pension and relief funds and
volunteer fire departments, transferred to the board for
deposit;

20 (5) "Participant plan" means any plan or fund subject
21 now or hereafter to subsection (a), section nine-a of this
22 article;

(6) "Political subdivision" means and includes a
county, municipality or any agency, authority, board,
county board of education, commission or
instrumentality of a county or municipality and regional
councils created pursuant to the provisions of section
five, article twenty-five, chapter eight of this code;

(7) "Trustee" means any member serving on the West
Virginia Investment Management Board: *Provided*, That
in section nine-a of this article in which the terms of the
trusts are set forth, "trustee" means the West Virginia
Investment Management Board;

34 (8) "Securities" means all bonds, notes, debentures or
35 other evidences of indebtedness and other lawful
36 investment instruments; and

37 (9) "State funds" means all moneys of the state which
38 may be lawfully invested except the "school fund"
39 established by section four, article XII of the state
40 constitution.

§12-6-4. Management and control of fund; officers; staff; fiduciary or surety bonds for trustees; liability of trustees.

(a) The management and control of the board shall be
 vested solely in the trustees in accordance with the
 provisions of this article.

4 (b) The Governor shall be the chairman of the board 5 and the trustees shall elect a vice chairman who may not be a constitutional officer or his or her designee to serve 6 7 for a term of two years. Effective with any vacancy in the vice chairmanship, the board shall elect a vice 8 9 chairman to a new two-year term. The vice chairman shall preside at all meetings in the absence of the 10 chairman. Annually, the trustees shall elect a secretary, 11 12 who need not be a member of the board, to keep a 13 record of the proceedings of the board.

14 (c) The trustees shall appoint a chief executive officer

15 of the board and shall fix his or her duties and 16 compensation. The chief executive officer shall have 17 five years' experience in investment management with 18 public or private funds within the ten years next preceding the date of appointment. The chief executive 19 20 officer additionally shall have academic degrees, professional designations and other investment 21 22 management or investment oversight or institutional 23 investment experience in a combination the trustees 24 consider necessary to carry out the responsibilities of 25 the chief executive officer position as defined by the 26 trustees.

(d) The trustees shall retain an internal auditor to
report directly to the trustees and shall fix his or her
compensation. The internal auditor shall be a certified
public accountant with at least three years experience
as an auditor. The internal auditor shall develop an
internal audit plan, with board approval, for the testing
of procedures and the security of transactions.

34 (e) The board shall procure and maintain in effect 35 commercially customary property, liability, crime and other insurance to cover risks of loss from its 36 37 operations. The types and amounts of the insurance 38 coverages shall be determined by the board, from time 39 to time, in its reasonable discretion, with reference to 40 the types and amounts of insurance coverages 41 purchased or maintained by other public institutions 42 performing functions similar to those performed by the 43 board: Provided, That the board shall purchase a 44 blanket bond for the faithful performance of its duties in the amount of at least ten million dollars. The board 45 46 may require that appropriate types and amounts of insurance be procured and maintained by, or a fiduciary 47

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48 or surety bond from a surety company qualified to do 49 business in this state for, any person who has charge of, or access to, any securities, funds or other moneys held 50 by the board and the amount of the fiduciary or surety 51 bond shall be fixed by the board. 52 The premiums 53 payable on any insurance or fiduciary or surety bonds that the board may require, from time to time, shall be 54 an expense of the board. In connection with the duties 55 56 of the board under this subsection, the board may establish, fund and maintain a self-insurance account. 57 58 If established, the board shall deposit and maintain 59 moneys in the self-insurance account in amounts as may 60 be determined by the board in consultation with one or 61 more qualified insurance or actuarial consultants, and 62 all moneys in any self-insurance account may be used 63 only for the purpose of providing self-insurance, establishing reserves in connection with insurance 64 deductibles, self-insured retentions or self-insurance, or 65 66 helping to defray the costs of insurance procured under this subsection, and for no other purpose. The board 67 may procure any and all insurance coverages and bonds 68 69 deemed appropriate by the board or required by the 70 provisions of this article, either through the state board 71 of risk and insurance management or in the commercial 72 markets, in the discretion of the board.

(f) The trustees and employees of the board are not
liable personally, either jointly or severally, for any debt
or obligation created by the board: *Provided*, That the
trustees and employees of the board are liable for acts
of misfeasance or gross negligence.

(g) The board is exempt from the provisions of sections
seven and eleven, article three of this chapter and
article three, chapter five-a of this code: *Provided*, That

81 the trustees and employees of the board are subject to 82 purchasing policies and procedures which shall be 83 promulgated by the board. The purchasing policies and 84 procedures may be promulgated as emergency rules 85 pursuant to section fifteen, article three, chapter 86 twenty-nine-a of this code.

87 (h) Any employee of the West Virginia Trust Fund who 88 previously was an employee of another state agency may return to the Public Employees Retirement System 89 90 pursuant to section eighteen, article ten, chapter five of 91 this code and may elect to either: (1) Transfer to the 92 Public Employees Retirement System his or her 93 employee contributions, with accrued interest and, if vested, his or her employer contributions, with accrued 94 interest and retain as credited state service all time 95 served as an employee of the West Virginia Trust Fund; 96 97 or (2) retain all employee contributions with accrued 98 interest and, if vested, his or her employer contributions 99 ... with interest and forfeit all service credit for the time served as an employee of the West Virginia Trust Fund. 100

§12-6-5. Powers of the board.

1 The board may exercise all powers necessary or 2 appropriate, in accordance with the provisions of the 3 West Virginia Uniform Prudent Investor Act, codified as 4 article six-c, chapter forty-four of this code and section 5 eleven of this article, to carry out and effectuate its 6 corporate purposes, including, but not limited to, the 7 power to:

8 (1) Adopt and use a common seal and alter it at9 pleasure;

10 (2) Sue and be sued;

11 (3) Enter into contracts and execute and deliver12 instruments;

13 (4) Acquire (by purchase, gift or otherwise), hold, use
14 and dispose of real and personal property, deeds,
15 mortgages and other instruments;

16 (5) Promulgate and enforce bylaws and rules for the17 management and conduct of its affairs;

18 (6) Notwithstanding any other provision of law, retain

19 and employ legal, accounting, financial and investment

20 advisors and consultants;

21 (7) Acquire (by purchase, gift or otherwise), hold,
22 exchange, pledge, lend and sell or otherwise dispose of
23 securities and invest funds in interest earning deposits
24 and in any other lawful investments;

(8) Maintain accounts with banks, securities dealers
and financial institutions both within and outside this
state;

(9) Engage in financial transactions whereby securities
are purchased by the board under an agreement
providing for the resale of the securities to the original
seller at a stated price;

32 (10) Engage in financial transactions whereby
33 securities held by the board are sold under an
34 agreement providing for the repurchase of the securities
35 by the board at a stated price;

36 (11) Consolidate and manage moneys, securities and other assets of the other funds and accounts of the state 37 and the moneys of political subdivisions which may be 38 39 made available to it under the provisions of this article; 40 (12) Enter into agreements with political subdivisions 41 of the state whereby moneys of the political subdivisions 42 are invested on their behalf by the board; 43 (13) Charge and collect administrative fees from 44 political subdivisions for its services; 45 (14) Exercise all powers generally granted to and 46 exercised by the holders of investment securities with respect to management of the investment securities; 47 48 (15) Contract with one or more banking institutions in 49 or outside the state for the custody, safekeeping and 50 management of securities held by the board; 51 (16) Make and, from time to time, amend and repeal 52 bylaws, rules and procedures consistent with the 53 provisions of this article; 54 (17) Hire its own employees, consultants, managers 55 and advisors as it considers necessary and fix their 56 compensation and prescribe their duties; 57 (18) Develop, implement and maintain its own 58 banking accounts and investments; 59 (19) Do all things necessary to implement and operate 60 the Board and carry out the intent of this article; 61 (20) Upon request of the State Treasurer, transmit

62 funds for deposit in the State Treasury to meet the daily

63 obligations of state government;

64 (21) Establish one or more investment funds for the purpose of investing the funds for which it is trustee, 65 66 custodian or otherwise authorized to invest pursuant to 67 this article. Interests in each fund shall be designated as units and the board shall adopt industry standard 68 69 accounting procedures to determine each fund's unit 70 value. The securities in each investment fund are the 71 property of the board and each fund shall be considered 72 an investment pool or fund and may not be considered 73 a trust nor may the securities of the various investment 74 funds be considered held in trust. However, units in an 75 investment fund established by or sold by the board and 76 the proceeds from the sale or redemption of any unit 77 may be held by the board in its role as trustee of the 78 participant plans; and

(22) Notwithstanding any other provision of the code
to the contrary, conduct investment transactions,
including purchases, sales, redemptions and income
collections, which shall not be treated by the State
Auditor as recordable transactions on the state's
accounting system.

§12-6-9c. Authorization of additional investments.

1 Notwithstanding the restrictions which may otherwise 2 be provided by law with respect to the investment of 3 funds, all administrators, custodians or trustees of 4 pension funds other than the board, each political 5 subdivision of this state and each county board of 6 education may invest funds in the securities of or any

7 other interest in any investment company or investment

8 trust registered under the Investment Company Act of 9 1940, 15 U.S.C.§80a, the portfolio of which is limited: 10 (i) To obligations issued by or guaranteed as to the 11 payment of both principal and interest by the United 12 States of America or its agencies or instrumentalities; 13 and (ii) to repurchase agreements fully collateralized by obligations of the United States government or its 14 15 agencies or instrumentalities: Provided, That the 16 investment company or investment trust takes delivery 17 of the collateral either directly or through an authorized 18 custodian: Provided, however, That the investment 19 company or investment trust is rated within one of the 20 top two rating categories of any nationally recognized 21 rating service such as Moody's or Standard & Poor's.

§12-6-12. Investment restrictions.

1 (a) The board shall hold in nonreal estate equity 2 investments no more than seventy-five percent of the 3 assets managed by the board and no more than seventy-4 five percent of the assets of any individual participant 5 plan.

6 (b) In addition to any investments the board may make 7 pursuant to subsection (h) of this section, the board 8 shall hold in real estate equity investments no more than 9 twenty-five percent of the assets managed by the board 10 and no more than twenty-five percent of the assets of 11 any individual participant plan: *Provided*, That any 12 such investment be only made upon the 13 recommendation by a professional, third-party fiduciary investment adviser registered with the Securities and 14 15 Exchange Commission under the Investment Advisors Act of 1940, as amended, upon the approval of the board 16 17 or a committee designated by the board, and upon the

execution of the transaction by a third-party investment 18 19 manager: Provided, however, That the board's 20 ownership interest in any fund is less than forty percent 21 of the fund's assets at the time of purchase: Provided 22 *further*. That the combined investment of institutional 23 investors, other public sector entities and educational 24 institutions and their endowments and foundations in 25 the fund is in an amount equal to or greater than fifty 26 percent of the board's total investment in the fund at 27 the time of acquisition. For the purposes of this 28 subsection, "fund" means a real estate investment trust 29 traded on a major exchange of the United States of 30 America, or a partnership, limited partnership, limited 31 liability company or other entity holding or investing in 32 related or unrelated real estate investments, at least 33 three of which are unrelated and the largest of which is 34 not greater than forty percent of the entity's holdings, at the time of purchase. 35

36 (c) The board shall hold in international securities no
37 more than thirty percent of the assets managed by the
38 board and no more than thirty percent of the assets of
39 any individual participant plan.

40 (d) The board may not at the time of purchase hold more than five percent of the assets managed by the 41 42 board in the nonreal estate equity securities of any 43 single company or association: *Provided*, That if a 44 company or association has a market weighting of 45 greater than five percent in the Standard & Poor's 500 46 index of companies, the board may hold securities of 47 that nonreal estate equity equal to its market weighting.

48 (e) No security may be purchased by the board unless49 the type of security is on a list approved by the board.

50 The board may modify the securities list at any time and
51 shall give notice of that action pursuant to subsection
52 (g), section three of this article and shall review the list
53 at its annual meeting.

54 (f) Notwithstanding the investment limitations set forth in this section, it is recognized that the assets 55 managed by the board or the assets of the participant 56 57 plans, whether considered in the aggregate or individually, may temporarily exceed the investment 58 59 limitations in this section due to market appreciation, 60 depreciation and rebalancing limitations. Accordingly, the limitations on investments set forth in this section 61 62 shall not be considered to have been violated if the board rebalances the assets it manages or the assets of 63 64 the participant plans, whichever is applicable, to 65 comply with the limitations set forth in this section at least once every twelve months based upon the latest 66 67 available market information and any other reliable market data that the board considers advisable to take 68 69 into consideration, except for those assets authorized by 70 subsections (b) and (h) of this section for which 71 compliance with the percentage limitations shall be 72 measured at such time as the investment is made.

73 (g) The board, at the annual meeting required in 74 subsection (h), section three of this article, shall review, 75 establish and modify, if necessary, the investment 76 objectives of the individual participant plans as incorporated in the investment policy statements of the 77 78 respective trusts so as to provide for the financial security of the trust funds giving consideration to the 79 80 following:

81 (1) Preservation of capital;

82 (2) Diversification;

- 83 (3) Risk tolerance;
- 84 (4) Rate of return;
- 85 (5) Stability;
- 86 (6) Turnover;
- 87 (7) Liquidity; and

88 (8) Reasonable cost of fees.

89 (h) In addition to any and all other investments the board may make under this article and all investment 90 91 authority granted to the board by this article, the board is expressly authorized to invest no more than twenty 92 93 percent of the assets managed by the board and no more than twenty percent of the assets of any individual 94 participant plan, or any other endowment or other fund 95 managed by the board, as measured at the time of the 96 97 investment, in any one or more classes, styles or 98 strategies of alternative investments suitable and 99 appropriate for investment by the board. A suitable and 100 appropriate alternative investment is a private equity fund such as a venture capital, private real estate or 101 buy-out fund; commodities fund; distressed debt fund; 102 mezzanine debt fund; hedge fund; put or call on an 103 individual security purchased for the purpose of 104 hedging an authorized investment position; or fund 105 consisting of any combination of private equity, 106 107 distressed or mezzanine debt, hedge funds, private real estate, commodities and other types and categories of 108 109 investment permitted under this article: Provided, That 110 any such investment be only made upon the recommendation by a professional, third-party fiduciary 111 investment adviser registered with the Securities and 112 113 Exchange Commission under the Investment Advisors 114 Act of 1940, as amended, upon the approval of the board or a committee designated by the board and upon the 115 116 execution of the transaction by a third-party investment 117 manager: Provided, however, That if the standard 118 confidentiality agreements, policies or procedures of any 119 firm, company or organization through which the board 120 invests in securities prohibit, restrict or limit the 121 disclosure of information pertaining to the securities, 122 the information shall be exempt from disclosure, under 123 the provisions of chapter twenty-nine-b of this code or otherwise, to the extent of the prohibitions, restrictions 124 or limitations: Provided further, That the board's 125 126 ownership interest in any fund is less than forty percent 127 of the fund's assets at the time of purchase: And 128 provided further, That the combined investment of institutional investors, other public sector entities and 129 130 educational institutions and their endowments and 131 foundations in the fund is in an amount equal to or 132 greater than fifty percent of the board's total investment 133 in the fund at the time of acquisition. For the purposes of this subsection, "fund" means a partnership, limited 134 135 partnership, limited liability company or other form of 136 entity holding or investing in a collection of related or 137 unrelated investments, at least three of which are 138 unrelated and the largest of which is not greater than 139 forty percent of the fund's composition at the time of 140 purchase. To facilitate access to markets, control, manage or diversify portfolio risk, or enhance 141 efficiency in connection 142 performance or with investments in alternative investments and all other 143 144 types and categories of investment permitted under this

16

145 article, the board may enter into commercially 146 customary and prudent market transactions consistent 147 with the laws of the state: And provided further, That 148 neither the purpose nor the effect of such transactions 149 may materially increase market risk or market exposure 150 of the total portfolio of investments as adjusted, from 151 time to time, by the board. The investments described 152 in this subsection are subject to the requirements, 153 limitations and restrictions set forth in this subsection 154 of this section and the standard of care set forth in section eleven of this article, but are not subject to any 155 156 other limitations or restrictions set forth elsewhere in this article or code. 157

§12-6-14. Reports of board; legislative audits, reviews and studies.

1 (a) The board shall prepare annually, or more 2 frequently if considered necessary by the board, a report 3 of its operations and the performance of the various 4 funds administered by it. The report shall include all 5 operational costs, including, but not limited to, 6 investment advisor fees, transaction costs, custody fees 7 and administrative salaries and costs.

8 (b) A copy shall be furnished to the chief financial9 officer of each participant.

(c) Within the first seven calendar days of each
calendar year, the board shall file the annual report
with the Joint Committee on Government and Finance,
with copies to the President of the Senate, Speaker of
the House and Legislative Auditor.

15 (d) Upon request, the report shall be made available to

any legislative committee, any banking institution or
state or federal savings and loan association in this state
and any member of the news media. The report shall be
kept available for inspection by any citizen of this state.
(e) The board shall cooperate with any legislative

20 (e) The board shall cooperate with any legislative
21 audits, performance and consultant reviews and studies
22 of the board as may be directed by the Joint Committee
23 on Government and Finance.

§12-6-18. Liberal construction.

1 This article, being necessary to secure the public 2 health, safety, convenience and welfare of the citizens of 3 this state, shall be liberally construed to effect the public purposes of this article. The powers granted to 4 5 the board in this article, including, without limitation, 6 those granted in section five of this article, are intended to be broad and shall be construed broadly so as to vest 7 8 in the board the power and authority necessary or appropriate to carry out and effectuate its corporate 9 10 purposes in the financial markets of the world, as the same may evolve, from time to time, at all times in a 11 fashion consistent with the prudent investor standard as 12 13 provided by the West Virginia Uniform Prudent Investor Act, codified as article six-c, chapter forty-four of this 14 code and section eleven of this article. 15

Enr. S. B. No. 438

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The Joint Committee on Enrolled Bills hereby certifies that the foregoing bill is correctly enrolled.

Chairman Senate Committee

KIN

Chairman House Committee

Originated in the Senate.

In effect ninety days from passage.

Clerk of the Senate

Brugg m. Ba Clerk of the House of Delegates

male resident of the Senate

Speaker House of Delegates

The within Is. .. deapprove this 2007. Ų Governor

PRESENTED TO THE GOVERNOR

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